FORM B: BLANK INTERVENOR COMPENSATION CLAIM

Decision <u>16-06-055</u>



BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

Order Instituting Rulemaking Regarding Policies,	R.12-11-005
Procedures and Rules for the California Solar Initiative, the	(Filed November 8, 2012)
Self-Generation Incentive Program and Other Distributed	
Generation Issues	

INTERVENOR COMPENSATION CLAIM OF Sierra Club AND DECISION ON INTERVENOR COMPENSATION CLAIM OF Sierra Club

NOTE: After electronically filing a PDF copy of this Intervenor Compensation Claim (Request), please email the document in an MS WORD, supporting EXCEL Timesheets, and any other supporting documents to the Intervenor Compensation Program Coordinator at Icompcoordinator@cpuc.ca.gov.

Intervenor: Sierra Club

For contribution to Decision (D.) 16-06-055

Claimed: \$10,201

Awarded: \$

Assigned Commissioner: Picker

Assigned ALJ: Michelle Cooke/Regina DeAngelis

I hereby certify that the information I have set forth in Parts I, II, and III of this Claim is true to my best knowledge, information and belief. I further certify that, in conformance with the Rules of Practice and Procedure, this Claim has been served this day upon all required persons (as set forth in the Certificate of Service attached as Attachment 1).

201 1100 0000011000 000 110000111110110 1):		
	Signature:	/s/ Matthew Vespa
Date: 08/26/2016	Printed Name:	Matthew Vespa

PART I: PROCEDURAL ISSUES (to be completed by Intervenor except where indicated)

A. Brief description of Decision:	D.16-06-055 ("Decision") made several significant changes
	to the Self-Generation Incentive Program ("SGIP") pursuant
	to its Legislative reauthorization under SB 861 and AB 1478.
	Changes including reserving a higher percentage of SGIP
	incentives for energy storage, reserving a percentage of
	incentive funding for renewable generation projects,
	requiring an increased level of biogas blending for non-
	renewable generation projects, and changes to the incentive

structure and lottery system for incentive awards.

B. Intervenor must satisfy intervenor compensation requirements set forth in Pub. Util. Code §§ 1801-1812:

	Intervenor	CPUC Verified	
Timely filing of notice of intent to claim	1804(a)):		
1. Date of Prehearing Conference (PHC):	03/13/2013		
2. Other specified date for NOI:	01/10/2016 (see Note #1)		
3. Date NOI filed:	12/22/2015		
4. Was the NOI timely filed?			
Showing of customer or custome	er-related status (§ 1802(b)):	
5. Based on ALJ ruling issued in proceeding number:	R.14-02-001		
6. Date of ALJ ruling:	July 25, 2014		
7. Based on another CPUC determination (specify):			
8. Has the Intervenor demonstrated customer or custom	ner-related status?		
Showing of "significant finance	cial hardship" (§ 1802(g))	:	
9. Based on ALJ ruling issued in proceeding number:	R.14-02-001		
10. Date of ALJ ruling:	July 25, 2014		
	(see Note #2)		
11. Based on another CPUC determination (specify):			
12. Has the Intervenor demonstrated significant financia			
Timely request for compensation (§ 1804(c)):			
13. Identify Final Decision:	D.16-06-055		
14. Date of issuance of Final Order or Decision:	07/01/2016		
15. File date of compensation request:	08/26/2016		
16. Was the request for compensation timely?			

C. Additional Comments on Part I (use line reference # as appropriate):

#	Intervenor's Comment(s)	CPUC Discussion

1	The last prehearing conference in this	
	proceeding was on March 13, 2013,	
	well before Sierra Club's engagement	
	in SGIP reform. On December 11,	
	2015, an Amended Ruling and	
	Scoping Memo was issued which	
	allowed any party that expects to	
	request intervenor compensation for	
	its participation in R.12-11-005 to file	
	an NOI within 30 days.	
2	As noted in Sierra Club's NOI, Sierra	
	Club has not received a finding of	
	significant hardship within a year of	
	filing its NOI.	

PART II: SUBSTANTIAL CONTRIBUTION (to be completed by Intervenor except where indicated)

A. Did the Intervenor substantially contribute to the final decision (see § 1802(i), § 1803(a), and D.98-04-059). (For each contribution, support with specific reference to the record.)

Intervenor's Claimed Contribution(s)	Specific References to Intervenor's Claimed Contribution(s)	CPUC Discussion
1. Eliminate/Reduce Public Subsidy for Fossil-Fuel Resources: As an \$83 million ratepayer funded incentive program, Sierra Club's primary aim in this proceeding was to reform SGIP to end/eliminate continued subsidy of fossil-fuel reliant technologies given the disconnect between	"CESA, Green Charge Networks, CALSEIA, Tesla, Sierra Club , and Juicebox support the staff recommendation to exclude natural gas fueled electric-only fuel cells and microturbines from SGIP, generally citing the market transformation, STRC, and environmental performance findings of the Cost-Effectiveness Study." (Decision p. 16)	
California's aggressive decarbonization goals and subsidization of fossil-fueled resources. Sierra Club began this effort during the update to SGIP's GHG eligibility threshold (Sierra Club is not seeking compensation for this work because it predated the NOI) and continued with supportive comments on Energy Division's Staff	"While Staff Proposal's recommendation to keep electric-only fuel cells out of the Program is not adopted, it is reasonable to significantly weigh incentives in the budget towards energy storage [sic] in light of the program's goals of reducing GHGs, providing grid support and enabling market transformation." (Finding of Fact 14 (p. 66))	

Proposal, which recommended eliminating SGIP funding for various fossil-fueled technologies. (Sierra Club and NRDC Opening Comments on Energy Division Staff Proposal, Jan. 7, 2016; Reply Comments on Energy Division Staff Proposal, Jan. 22, 2016).

The Proposed Decision ultimately allowed fossilfueled technologies to receive SGIP funding, but limited generation technologies to 25% of total SGIP funds. In PD comments, Sierra Club argued the percent reserved for renewable generation technologies should increase from 2.5 percent of the total program budget to 10 percent of the total program budget (or from 10 to 40 percent of the budget for generation technologies). (Sierra Club Opening Comments on PD, June 6, 2016). This change was incorporated into the final decision.

"A 40% set aside within the generation technology category represents a guaranteed level of funding that balances the important goal of supporting market transformation and enhancing GHG reductions while not creating too much of a disadvantage for non-renewable generation technologies." (Decision p. 24)

2. Limit Use of Directed Biogas/Provide Protections Against Potential Gaming: In considering potential SGIP reform, the Commission sought comments on requiring a minimum level of biogas for non-renewable generation technologies to qualify for SGIP funding. Sierra Club expressed significant concerns around verifying the additionality of GHG reductions from directed

"In comments, ORA and Sierra Club raised concerns that the biogas requirement could be used as a tool to diminish the GHG performance standard adopted in D.15-11-027 and proposed requiring that all generators be required to meet the GHG performance standard regardless of whether the system utilizes biogas....Given the primacy of GHG reductions within SGIP, as well as the acknowledged challenges associated with verifying directed biogas utilization, it would not be prudent to diminish the GHG performance standard

biogas and recommended restricting use of biogas to onsite applications. (Sierra Club Reply Comments on ACR Seeking Additional Information on SGIP Eligibility, Mar. 15, 2016). The PD required increased directed biogas for nonrenewable generation technologies. To limit gaming around use of directed biogas and maximize GHG benefits. in comments on the PD, Sierra Club sought to require generation technologies to meet the GHG SGIP eligibility threshold without relying on directed biogas and to limit directed biogas to in-state production to better ensure additionality and verifiability. The Decision made this clarification and recommended steps to ensure verifiability of GHG reductions from directed biogas.

by counting fuel mix towards the achievement of the GHG performance standard." (Decision pp. 21-22)

"ORA and **Sierra Club's** proposal to require all generators be able to meet the GHG performance standard regardless of whether the system utilizes biogas is adopted." (Finding of Fact 12).

"We remain concerned about the low rates of directed biogas project compliance detailed in SGIP evaluation reports. To ensure that these projects are generating incremental, verifiable, GHG reductions, we authorize Energy Division to investigate the development of a tracking system. Additionally, we note that the Program Administrators may differentiate the preferred treatment of on-site biogas projects versus directed biogas projects in their Advice Letter filing recommending implementation details on the lottery system. As in-state biogas projects generate additional economic and local environmental benefits they may merit higher priority than out-of-state directed biogas." (Decision p. 19)

B. Duplication of Effort (§ 1801.3(f) and § 1802.5):

		Intervenor's Assertion	CPUC Discussion
a.	Was the Office of Ratepayer Advocates (ORA) a party to the proceeding? ¹	Yes	
b.	Were there other parties to the proceeding with positions similar to yours?	Yes	
c. If so, provide name of other parties: Office of Ratepayer Advocates, Energy			

¹ The Division of Ratepayer Advocates was renamed the Office of Ratepayer Advocates effective September 26, 2013, pursuant to Senate Bill No. 96 (Budget Act of 2013: public resources), which was approved by the Governor on September 26, 2013.

Storage Providers (Issue 1). ORA (Issue 2).	
d. Intervenor's claim of non-duplication: Sierra Club provided an additive environmental perspective to a proceeding that involved issues of public subsidy and its relationship to State climate goals. Sierra Club coordinated with ORA, and filed jointly with Natural Resources Defense Council to minimize duplication from environmental stakeholders.	

C. Additional Comments on Part II (use line reference # or letter as appropriate):

#	Intervenor's Comment	CPUC Discussion

PART III: REASONABLENESS OF REQUESTED COMPENSATION (to be completed by Intervenor except where indicated)

A. General Claim of Reasonableness (§ 1801 and § 1806):

a. Intervenor's claim of cost reasonableness:	CPUC Discussion
In this proceeding, Sierra Club sought to improve public trust in SGIP and	Ol OO Discussion
better align the program with California's environmental goals. Changes	
made to SGIP, which include significantly reduced incentives to fossil	
generation and better protections on use of directed biogas, improve the	
efficacy and benefits of this \$83 million/year incentive program. Sierra	
Club was focused on environmental issues in this proceeding and its costs	
were approximately \$10,000. Sierra Club believes SGIP is now a much	
improved program and that the benefits obtained by Sierra Club far exceed	
the cost of Sierra Club's participation in the proceeding. Sierra Club's	
claim should be found to be reasonable.	
b. Reasonableness of hours claimed:	
Sierra Club focused on issues of key concern and in doing so, spent a	
limited number of hours in this proceeding. In addition, Sierra Club had	
been active in an earlier SGIP decision, the determination of the GHG	
eligibility threshold, but is not seeking compensation for that time because	
Sierra Club's work predated the opportunity for Sierra Club to submit an	
NOI. By virtue of Sierra Club's earlier participation, Sierra Club was well-	
informed of the issues to be raised in this decision and was able to respond	
and comment efficiently.	
c. Allocation of hours by issue:	
1) Fossil Fuel Limits: 41.2%	
2) Directed Biogas: 33.3%	
3) General: 25.5%	

B. Specific Claim:*

				CLAIMED				CPUC Aw	'ARD
ATTORNEY, EXPERT, AND ADVOCATE FEES									
	Item	Year	Hours	Rate \$	Basis for Rate*	Total \$	Hours Rate \$ Total		Total \$
Matt	Vespa	2016	26.7	350	See Comment #1	9,345			
	pert 2]								
[Ad	vocate 1]								
[Ad	vocate 2]								
					Subtotal:	\$ 9,345		Subtotal: \$	5
					OTHER FEE	S			
	Des	cribe he	ere what C	THER HO	OURLY FEES you a	re Claiming	(paralega	ıl, travel **, e	etc.):
	Item	Year	Hours	Rate \$	Basis for Rate*	Total \$	Hours	Rate	Total \$
[Per	rson 1]								
[Per	rson 2]								
					Subtotal:	\$	Subtotal: \$		
			INTERVE	NOR CC	MPENSATION CI	AIM PREF	PARATIO	N **	
	Item	Year	Hours	Rate \$	Basis for Rate*	Total \$	Hours	Rate	Total \$
Matt	hew Vespa	2015	1.9	165	½ Full Rate	313.50			
Matt	hew Vespa	2016	3.1	175	½ Full Rate	542.50			
Subtotal: \$ 856.00				Subtotal: \$;				
					COSTS				
#	Ite	m		De	tail	Amount		Amoun	ıt
			TO	OTAL REG	QUEST: \$ 10,201		TOTAL	AWARD: \$	
**\/	**We remind all intervenors that Commission staff may audit their records					related to the award and that			

^{**}We remind all intervenors that Commission staff may audit their records related to the award and that intervenors must make and retain adequate accounting and other documentation to support all claims for intervenor compensation. Intervenor's records should identify specific issues for which it seeks compensation, the actual time spent by each employee or consultant, the applicable hourly rates, fees paid to consultants and any other costs for which compensation was claimed. The records pertaining to an award of compensation shall be retained for at least three years from the date of the final decision making the award.

ATTORNEY INFORMATION

^{**}Travel and Reasonable Claim preparation time typically compensated at ½ of preparer's normal hourly rate

Attorney	Date Admitted to CA BAR ²	Member Number	Actions Affecting Eligibility (Yes/No?) If "Yes", attach explanation	
Matthew Vespa	2002	222265	No	

C. Attachments Documenting Specific Claim and Comments on Part III (Intervenor completes; attachments not attached to final Decision):

Attachment or Comment #	Description/Comment		
Comment # 1	Mr. Vespa was awarded a 2016 rate of \$350/hr in D.16-05-046.		
Attachment 1	Certificate of Service		
Attachment 2	Time Sheets for Matt Vespa		
Attachment 3	Compilation Chart of Percentages of Time by Issue		

D. CPUC Disallowances and Adjustments (CPUC completes):

Item	Reason

PART IV: OPPOSITIONS AND COMMENTS

Within 30 days after service of this Claim, Commission Staff or any other party may file a response to the Claim (see § 1804(c))

(CPUC completes the remainder of this form)

A. Opposition: Did any party oppose the Claim?	
If so:	

Party	Reason for Opposition	CPUC Discussion		

² This information may be obtained through the State Bar of California's website at http://members.calbar.ca.gov/fal/MemberSearch/QuickSearch .

B. Comment Period: Was the 30-day comment period waived (see	
Rule 14.6(c)(6))?	

If not:

Party	Comment	CPUC Discussion		

FINDINGS OF FACT

1.	Intervenor [has/has not] made a substantial contribution to D
2.	The requested hourly rates for Intervenor's representatives [,as adjusted herein,] are comparable to market rates paid to experts and advocates having comparable training and experience and offering similar services.
3.	The claimed costs and expenses [,as adjusted herein,] are reasonable and commensurate with the work performed.
4.	The total of reasonable compensation is \$
	CONCLUSION OF LAW
1.	The Claim, with any adjustment set forth above, [satisfies/fails to satisfy] all requirements of Pub. Util. Code §§ 1801-1812.
	<u>ORDER</u>
1.	Intervenor is awarded \$
2.	Within 30 days of the effective date of this decision, shall pay Intervenor the total award. [for multiple utilities: "Within 30 days of the effective date of this decision, ^, ^, and ^ shall pay Intervenor their respective shares of the award, based on their California-jurisdictional [industry type, for example, electric] revenues for the ^ calendar year, to reflect the year in which the proceeding was primarily litigated."] Payment of the award shall include compound interest at the rate earned on prime, three-month non-financial commercial paper as reported in Federal Reserve Statistical Release H.15, beginning [date], the 75 th day after the filing of Intervenor's request, and continuing until full payment is made.
3.	The comment period for today's decision [is/is not] waived.
4.	This decision is effective today.
Da	ted, at San Francisco, California.

Attachment 1: Certificate of Service by Customer

(Filed electronically as a separate document pursuant to rule 1.13(b)(iii))

(Served electronically as a separate document pursuant to Rule 1.10(c))

I hereby certify that I have this day served a copy of the foregoing INTERVENOR COMPENSATION CLAIM OF [Intervenor's Name] AND DECISION ON INTERVENOR COMPENSATION CLAIM by (check as appropriate):					
	[]	hand delivery; first-class mail; and/or electronic mail			
to the	follov	ving persons appearing on the	ne official Service List:		

[Insert names and addresses from official Service List]

Executed this [day] day of [month], [year], at [city], California.

[Signature]

[Typed name and address]

Attachment 2: R.12-11-005 Sierra Club - Time Sheets for Matt Vespa

		2) Verification and Limits to		
Description	1) Eliminate/Reduce Fossil Fuel Subisdies	Directed Biogas	3) General	Total
Review Staff Proposal, Itron 2015 Cost-Effectivness Report, Issue Spot/Outline Comments on				
5 Staff Proposal	1.9		1.3	3.2
5 Draft Opening Comments on Staff Proposal	0.6		0.5	1.1
Finalize Opening Comments on Staff Proposal, draft energy storage sections, provide to NRDC				
5 for review	2.1		1.2	3.3
5 Review, incorporate NRDC comments, final review and edit			0.7	0.7
Review Opening Comments on Staff Proposal, identify/outline issues for reply	3.3		0.6	3.9
5 Draft Reply Comments on Staff Proposal, Coordinate with NRDC	1.5		0.2	1.7
5 Review PD, outline areas for response	0.3	0.5	0.7	1.5
5 Draft Opening Comments on PD	0.6	0.6	0.2	1.4
5 Review Itron Biogas SGIP report; past Biogas comments; ARB Biogas offset rules		1.1		1.1
5 Discuss PD with ORA, Biogas issue, research same		0.5		0.5
5 Conf call with CSE re PD, biogas issues		0.5		0.5
5 Draft PD commetns	0.7	1.1	0.2	2
5 Review, edit PD comments, draft findings of fact/conclusions of law		1.5		1.5
5 Draft, review, edit comments on PD		1.4	0.5	1.9
5 Ex Parte Peterman's office to discuss comments on PD		0.5		0.5
5 Ex Parte's with Picker, Sandoval, Randolph and Florio office on SGIP PD		1.2		1.2
5 Review redlines to Decision; watch Commission vote			0.7	0.7
	11	8.9	6.8	26.7
	Review Staff Proposal, Itron 2015 Cost-Effectivness Report, Issue Spot/Outline Comments on Staff Proposal Draft Opening Comments on Staff Proposal Finalize Opening Comments on Staff Proposal, draft energy storage sections, provide to NRDC for review Review, incorporate NRDC comments, final review and edit Review Opening Comments on Staff Proposal, identify/outline issues for reply Draft Reply Comments on Staff Proposal, Coordinate with NRDC Review PD, outline areas for response Draft Opening Comments on PD Review Itron Biogas SGIP report; past Biogas comments; ARB Biogas offset rules Discuss PD with ORA, Biogas issue, research same Conf call with CSE re PD, biogas issues Draft PD comments Review, edit PD comments, draft findings of fact/conclusions of law Draft, review, edit comments on PD Ex Parte Peterman's office to discuss comments on PD Ex Parte's with Picker, Sandoval, Randolph and Florio office on SGIP PD	Review Staff Proposal, Itron 2015 Cost-Effectivness Report, Issue Spot/Outline Comments on Staff Proposal 1.9 Draft Opening Comments on Staff Proposal 0.6 Finalize Opening Comments on Staff Proposal, draft energy storage sections, provide to NRDC for review 2.1 Review (incorporate NRDC comments, final review and edit Review Opening Comments on Staff Proposal, identify/outline issues for reply 3.3 Draft Reply Comments on Staff Proposal, Coordinate with NRDC 1.5 Review PD, outline areas for response 0.3 Draft Opening Comments on PD Review Itron Biogas SGIP report; past Biogas comments; ARB Biogas offset rules Discuss PD with ORA, Biogas issue, research same Conf call with CSE re PD, biogas issues Draft PD comments on PD Review, edit PD comments, draft findings of fact/conclusions of law Draft, review, edit comments on PD Ex Parte Peterman's office to discuss comments on PD Ex Parte Peterman's office to discuss comments on PD Ex Parte's with Picker, Sandoval, Randolph and Florio office on SGIP PD Review redlines to Decision; watch Commission vote	Description 1) Eliminate/Reduce Fossil Fuel Subisdies Directed Biogas Review Staff Proposal, Itron 2015 Cost-Effectivness Report, Issue Spot/Outline Comments on Staff Proposal 1.9 Draft Opening Comments on Staff Proposal, draft energy storage sections, provide to NRDC 5.6 Finalize Opening Comments on Staff Proposal, draft energy storage sections, provide to NRDC 2.1 Review, incorporate NRDC comments, final review and edit 3.3 Review Opening Comments on Staff Proposal, identify/outline issues for reply 3.3 Draft Reply Comments on Staff Proposal, Coordinate with NRDC 1.5 Review PD, outline areas for response 0.3 0.5 Poraft Opening Comments on PD 0.6 0.6 Review Itron Biogas SGIP report; past Biogas comments; ARB Biogas offset rules 1.1 Discuss PD with ORA, Biogas issue, research same 0.7 1.1 Conf call with CSE re PD, biogas issues 0.7 1.1 Praft, eview, edit PD comments, draft findings of fact/conclusions of law 1.5 1.5 Ex Parte's with Picker, Sandoval, Randolph and Florio office on SGIP PD 1.4 1.4 Ex Parte's with Picker, Sandoval, Randolph and Florio office on SGIP PD 1.2 1.2	Description1) Eliminate/Reduce Fossil Fuel SubisdiesDirected Biogas3) GeneralReview Staff Proposal, Itron 2015 Cost-Effectivness Report, Issue Spot/Outline Comments on Staff Proposal1.91.3Draft Opening Comments on Staff Proposal0.65.0Finalize Opening Comments on Staff Proposal, draft energy storage sections, provide to NRDC2.15.0For review2.15.10.7Review, incorporate NRDC comments, final review and edit3.35.00.6Review Opening Comments on Staff Proposal, identify/outline issues for reply3.30.50.7Review PD, outline areas for response0.30.50.7Draft Opening Comments on PD0.60.60.2Review Iron Biogas Soffy report; past Biogas comments; ARB Biogas offset rules1.51.1Discuss PD with ORA, Biogas issue, research same0.70.50.7Confall with CSF re PD, biogas issue0.70.50.2Praft PC comments, draft findings of fact/conclusions of law0.71.50.2Ex Parte's with Picker, Sandavola, Randolph and Florio office on SGIP PD1.40.5Ex Parte's with Picker, Sandavola, Randolph and Florio office on SGIP PD1.21.5Ex Parte's with Picker, Sandavola, Randolph and Florio office on SGIP PD1.21.5

	Icomp Preparation	
12/11/2015	Draft NOI	1.9
8/25/2016	Prepare iComp Claim, review timesheets	3.1
TOTAL		5

R. 12-11-005: Attachment 3 Sierra Club - Compilation of Percentages of Time by Issue

	Issues			TOTAL
	1) Eliminate/Reduce Fossil Fuel	2) Verification and Limits to		
	Subisdies	Directed Biogas	3) General	
Matt Vespa	11	8.9	6.8	26.7
Percent of Time	41.2%	33.3%	25.5%	100.0%